



Dorset Health Overview and Scrutiny Committee

Transforming Care – Moving people with Learning Disability out of long-term hospital care

Date of Meeting: 14 January 2020

Portfolio Holder: Cllr L Miller, Adult Social Care and Health

Local Member(s):

Director: Mathew Kendall, Executive Director of People - Adults

Executive Summary:

This report provides an update for Transforming Care and Moving on from Hospital Living.

Transforming Care refers to people with learning disabilities who are currently in a specialist hospital setting or who are at home and at risk of being admitted to a specialist hospital setting.

Moving on from Hospital Living refers to people with a learning disability whose home was a hospital for a long period of time who have now been resettled in to a community setting.

Equalities Impact Assessment:

N/A

Budget:

N/A

Risk Assessment:

N/A

Climate implications:

N/A

Other Implications:

N/A

Recommendation:

Report for Information Only

Reason for Recommendation:**Appendices:**

None

Background Papers:

None

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1. Transforming Care

Transforming care is about improving health and social care services so that more people can live in the community with the right support and close to home. Local Authorities and the NHS developed local partnerships to review the cohort of people in hospital or at risk of being admitted. In Dorset this is managed through a local operational group and a Pan-Dorset Transforming Care Partnership Board. It should be noted that this will be reformed in 2020 to be the Learning Disability and Autism Programme Board [LDAAP].

The operational group meets monthly and reviews people who have been identified as ready to be discharged and those whose condition is unstable and unpredictable, so they may need specialist treatment in hospital. NHS England are part of this group and support the applications for TCP funded or part funded accommodation.

The Pan Dorset Board meets on a quarterly basis and considers the strategic impact of changes in policy or direction. For example, the recent BBC Panorama programme about Whorlton Hall has led central Government to review how specialist care for people with learning disabilities is purchased, there is likely to be a drive to support more people in the community requiring increasing specialist community resources. The Board would consider the impact of this and advise the operational group accordingly.

There are currently 8 Dorset adult residents living in a hospital setting, 7 living at home with family, 3 in a residential care home out of County and 12 in their own home [independent tenancy] with 24-hour care and support. [These 12 individuals are potentially at risk of readmission and are monitored closely by locality health and social care teams]

Of the 8 people living in hospital we are currently actively planning discharge for 4 people who we hope to resettle into their own community in 2020. The remaining 4 people in hospital are not medically fit for discharge.

In the last 6 months the operational group have developed a dynamic risk register for children. This identifies young people approaching transition age so improved local planning can take place. It also ensures that the NHS and Local Authority can predict the likely demand on services and ensure the right care, support and accommodation is available at the right time.

1.1 Successes

A key part of the Transforming care agenda is preventing further admission to hospital by ensuring there are responsive local services to support people at home. There are currently 12 people who have been successfully discharged into their own accommodation.

CD is a young man in his early twenties with severe learning disabilities and autism. He has intensive supported living over 24 hours, his has been stable for approximately 18 months, this is largely due to consistent care staff, the right level of care package and adapted privately rented accommodation. The current care costs are £4,100 per week. This is reviewed regularly by operational staff and colleagues from health with the aim to reduce costs as CD becomes more independent.

1.2 Current Challenges

Dorset does not have a range of readily available accommodation for people who have very bespoke needs. Building Better Lives will address some of these challenges in the long term. In the immediacy, the Council is working with a range of developers who in some cases will purchase bespoke accommodation, there are also some limited options with existing accommodation, but this is likely to always need adaptations and is increasingly harder to find.

The impact of Whorlton Hall is likely to change the way the current TCP Partnership Board works, the operational group and consequently more broadly the Council. NHS England is expecting a stronger focus on discharging more people back into the community which will impact on local resources, operational teams will be managing people in the community with increasingly complex needs. NHS England has yet to set out any timescales or indeed how the proposals will be costed. The Council will continue to engage with relevant partners to ensure we can respond appropriately.

1.2 Future Work

- The LDAAP will be further developing an integrated workforce plan.
- The Council is developing a Strategic Housing Plan to consider how we can be more responsive and dynamic in securing housing options.

- There are plans to expand the NHS forward plan to include Autism in line with the South West Framework.

2. Moving on from Hospital Living

As part of the wider Learning Disability commissioning strategy, detailed work has been undertaken to understand and update the care costs for individuals in the Moving on From Hospital Living Cohort [MOFHL]. These are service users who lived in campus accommodation but have now moved to independent living in supported living settings. The programme has successfully resettled 46 people.

Historically, there was an aligned budget operating across the three local authorities and the CCG. Bournemouth has taken the lead for commissioning with oversight from the Learning Disability Joint Commissioning Board. The funding for this cohort is part of the Better Care Fund, supported by a S75 Partnership Agreement.

In response to Local Government Reorganisation detailed work has been completed to understand the cohort and costs of care that Dorset Council was responsible for from 1 April 2019.

Although individuals are now successfully living in their own homes there are still several actions that are required moving forward to ensure people are reviewed regularly and that there are joint health and social care governance arrangements in place.

The following have been approved as the basis of a joint work plan for 2020:

- A joint group, including finance, operations and commissioners from DC and the CCG is set up to monitor, with a plan to review activity and costs each quarter
- For MoFHL, a separate budget would be maintained for 2019/20, with shared monitoring of activity and costs through the same group. During this year, the CCG will undertake detailed work to understand their cohort
- Explore with the CCG options to maximise benefits of extending a pooled budget approach beyond MOFHL, for example transitions, complex Learning Disability and people placed out of area. The first step would be for each partner to quantify and share potential numbers and costs
- Participate in joint work through the LD JCB to review operating principles and heads of terms for the MoFHL with the aim of minimising risks to partners
- Through the BCF, extending quarterly reporting on aligned budgets to include VPN and MoFHL and track the use of new framework
- Develop a performance framework and provide a quarterly update for DMT on LD performance, to include MoFHL, transitions, out of area placements and other high cost packages.